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Betreft: standpuntbepaling CETA

Geachte heer Verhagen,

Amsterdam 1 augustus 2012

Op 4 juli 2012 besloot het Europees Parlement tot verwerping van het Anti-Counterfeiting Trade Agreement (ACTA). Tot onze grote schrik werd ACTA nog geen zes dagen later opnieuw onderwerp van discussie. Uit een gelekte versie van het Canada - EU Trade Agreement (CETA) blijkt namelijk dat dit verdrag een aantal bepalingen bevat die nagenoeg identiek zijn aan bepalingen uit ACTA.

Uit een vergelijkingsoverzicht tussen ACTA en CETA (zie bijlage) volgt dat de gelijkenis ziet op – onder meer – artikel 23(1), 27(3) en (4) en 9(1) van ACTA. Deze omstreden bepalingen gaan over respectievelijk strafrechtelijke handhaving, private handhaving door Internet Service Providers en schadevergoeding. Juist deze bepalingen zijn omstreden en waren reden om ACTA te verwerpen.

Tot onze blijdschap was het groeiende verzet tegen ACTA ook voor uw regering reden om ACTA af te wijzen: bij brief van 25 juni 2012 liet u weten ACTA definitief niet te ondertekenen. Nederland nam hiermee het voortouw in de strijd tegen ACTA op Europees niveau.

Wat betreft CETA is voor Nederland is een zelfde rol weggelegd. Gezien uw regeringsstandpunt over ACTA, gaan wij er vanuit dat wanneer CETA in de Raad van Ministers wordt besproken, uw regeringsstandpunt over de ACTAbepalingen in CETA hetzelfde zal zijn. Immers, het gaat om inhoudelijk dezelfde bepalingen.

Overigens waren we enigszins verbaasd door uw brief van 10 juli 2012, waarin u reageert op een oproep om tegen nieuwe met ACTA vergelijkbare verdragen te stemmen. U overweegt daarin "dat elk ontwerp-verdrag op zijn eigen inhoud zal worden beoordeeld". Zoals we hier voor hebben opgemerkt zijn een aantal bepalingen in ACTA en CETA identiek. Dat geldt dus ook voor hun beoordeling. Een eigen inhoudelijke beoordeling van deze bepalingen in CETA zal dan ook niet leiden tot een ander oordeel. We gaan er daarom vanuit dat uw overweging niet op deze bepalingen ziet.

Daarvoor maakt het geen verschil dat de Europese Commissie op 11 juli liet weten dat artikelen 27(3) en (4) van ACTA inmiddels uit CETA zijn verwijderd. De gelijkenis met ACTA strekt immers verder dan dit ene artikel.

Wij verzoeken u daarom met klem te bevestigen dat de Nederlandse regering in de Raad van Ministers tegen CETA zal stemmen, althans tegen die bepalingen die inhoudelijk gelijk zijn aan enige bepaling van ACTA. Wij verzoeken uw regering verder te bevestigen dat zij ernaar streven dat deze bepalingen uit CETA worden verwijderd. Uw bevestiging ontvangen wij graag ruim voor de eerstvolgende vergadering van de Raad van Ministers en in ieder geval binnen veertien dagen na dagtekening van deze brief.

Deze brief zond ik u tevens per e-mail.

Hoogachtend,

Simone Halink

Cc: staatssecretaris Teeven



Bijlage - Overzicht van ACTA-bepalingen in CETA, opgesteld door ACTA-expert Michael Geist.

Print

## ACTA Lives: How the EU & Canada Are Using CETA as Backdoor Mechanism To Revive ACTA

Monday July 09, 2012

Last week, the European Parliament voted overwhelmingly to reject ACTA, striking a major blow to the hopes of supporters who envisioned a landmark agreement that would set a new standard for intellectual property rights enforcement. The European Commission, which negotiates trade deals such as ACTA on behalf of the European Union, has vowed to revive the badly damaged agreement. Its most high-profile move has been to ask the European Court of Justice to rule on ACTA's compatibility with fundamental European freedoms with the hope that a favourable ruling could allow the European Parliament to reconsider the issue.

While the court referral has attracted the lion share of attention, my weekly technology law column (Toronto Star version, homepage version) reports that there is an alternate secret strategy in which Canada plays a key role. According to recently leaked documents, the EU plans to use the Canada - EU Trade Agreement (CETA), which is nearing its final stages of negotiation, as a backdoor mechanism to implement the ACTA provisions. [UPDATE 7/10: new post on why the concern over ACTA in CETA is warranted] [UPDATE 7/11: EC responds by saying ACTA ISP provisions removed from CETA. Appears likely most of remaining provisions remain]

The CETA IP chapter has already attracted attention due to EU pharmaceutical patent demands that could add billions to provincial health care costs, but the bigger story may be that the same chapter features a near word-for-word replica of ACTA. According to the leaked document, dated February 2012, Canada and the EU have already agreed to incorporate many of the ACTA enforcement provisions into CETA, including the rules on general obligations on enforcement, preserving evidence, damages, injunctions, and border measure rules. One of these provisions even specifically references ACTA. A comparison table of ACTA and the leaked CETA chapter is posted below. has already attracted attention due to EU pharmaceutical patent demands that could add billions to provincial health care costs, but the bigger story may be that the same chapter features a near word-for-word replica of ACTA. According to the leaked document, dated February 2012, Canada and the EU have already agreed to incorporate many of the ACTA enforcement provisions into CETA, including the rules on general obligations on enforcement, preserving evidence, damages, injunctions, and border measure rules. One of these provisions even specifically references ACTA. A comparison table of ACTA and the leaked CETA chapter is posted below.

The EU has also proposed incorporating ACTA's criminal enforcement and co-operation chapters into CETA. The criminal provisions were the target of European Parliament criticism for their lack of proportionality and uncertain application.

Canada has similarly pushed for the inclusion of ACTA provisions, proposing identical digital lock rules as well as ACTA-style Internet service provider provisions that raised privacy concerns from the European Data Protection Supervisor. In fact, Canada would like to extend ACTA by mandating an anti-camcording provision (a similar provision is currently voluntary in ACTA).

The European Commission strategy appears to be to use CETA as the new ACTA, burying its provisions in a broader Canadian trade agreement with the hope that the European Parliament accepts the same provisions it just rejected with the ACTA framework. If successful, it would likely then argue that ACTA poses no new concerns since the same rules were approved within the Canadian trade deal.

The backdoor ACTA approach creates enormous risks for Canada's trade ambitions. Given the huge anti-ACTA movement, the Canada - EU trade deal could face widespread European opposition with CETA becoming swept up in similar protests.

With anti-ACTA sentiment spreading across Europe, Canada should push to remove the intellectual property chapter from CETA altogether. The move would not be unprecedented. Many of Canada's free trade agreements feature only limited IP provisions and last year a Canadian parliamentary committee recommended that "domestic copyright policies are not part of any present or future trade negotiations."

Meanwhile, the U.S. and EU recently announced their own plans to negotiate a trade deal but agreed to keep intellectual property issues out of the talks. If CETA becomes known as ACTA II, the future of the Canada - EU trade deal may hinge on adopting a similar approach.

Issue	ACTA (Final version)	CETA IP Draft (as of February 2012)
Scope	Each Party shall be free to determine the appropriate method of implementing the provisions of this Agreement within its own legal system and practice. (Article 2(1))	Each Party shall be free to determine the appropriate method of implementing the provisions of this Agreement within its own legal system and practice.
	Nothing in this Agreement creates any obligation with respect to the distribution of resources as between enforcement of intellectual property rights and enforcement of law in general.  (Article 2(2))	Nothing in this Agreement creates any obligation with respect to the distribution of resources as between enforcement of intellectual property rights and enforcement of law in general.
Technological Protection Measures	Each Party shall provide adequate legal protection and effective legal remedies against the circumvention of effective technological measures that are used by authors, performers or producers of phonograms in connection with the exercise of their rights in, and that restrict acts in respect of, their works, performances, and phonograms, which are not authorized by the authors, the performers or the producers of phonograms concerned or permitted by law. (Article 27(5))	
	In order to provide the adequate legal protection and effective legal remedies referred to in paragraph 5, each Party shall provide protection at least against: (a) to the extent provided by its law: (i) the unauthorized circumvention of an effective technological measure carried out knowingly or with reasonable grounds to know; and (ii) the offering to the public by marketing of a device or product, including computer programs, or a service, as a means of circumventing an effective technological measure; and	In order to provide the adequate legal protection and effective legal remedies referred to in paragraph 5.13(1), each Party shall provide protection at least against: (a) to the extent provided by its law: (i) the unauthorized circumvention of an effective technological measure carried out knowingly or with reasonable grounds to know; and (ii) the offering to the public by marketing of a device or product, including computer programs, or a service, as a means of circumventing an effective technological measure; and
	(b) the manufacture, importation, or distribution of a device or product, including computer programs, or provision of a service that: (i) is primarily designed or produced for the purpose of circumventing an effective technological measure; or (ii) has only a limited commercially significant purpose other than circumventing an effective technological measure. (Article 27(6))	(b) the manufacture, importation, or distribution of a device or product, including computer programs, or provision of a service that: (i) is primarily designed or produced for the purpose of circumventing an effective technological measure; or (ii) has only a limited commercially significant purpose other than circumventing an effective technological measure.  [as proposed by Canada]
	In implementing paragraphs 5 and 6, no Party shall be obligated to require that the design of, or the design and selection of parts and components for, a consumer electronics, telecommunications, or computing product provide for a response to any particular technological measure, so long as the product does not otherwise contravene its measures implementing these paragraphs. (Article 27(6)footnote 15)	In implementing paragraphs 5.13(1) and (2), no Party shall be obligated to require that the design of, or the design and selection of parts and components for, a consumer electronics, telecommunications, or computing product provide for a response to any particular technological measure, so long as the product does not otherwise contravene its measures implementing these paragraphs.  [as proposed by Canada]
	In providing adequate legal protection and effective legal remedies pursuant to the provisions of paragraphs 5 and 7, a Party may adopt or maintain appropriate limitations or exceptions to measures implementing the provisions of paragraphs 5, 6, and 7. The obligations set forth in paragraphs 5, 6, and 7 are without prejudice to the rights, limitations, exceptions, or defences to copyright or related rights infringement under a Party's law. (Article 27(8))	In providing adequate legal protection and effective legal remedies pursuant to the provisions of paragraph 5.13(1), a Party may adopt or maintain appropriate limitations or exceptions to measures implementing the provisions of paragraphs 5.13(1) and (2). The obligations set forth in paragraphs 5.13(1) and (2) are without prejudice to the rights, limitations, exceptions, or defences to copyright or related rights infringement under a Party's law.]  [as proposed by Canada]
Internet Provider Liability	creation of barriers to legitimate activity, including electronic commerce, and, consistent with that Party's law, preserves fundamental principles such as freedom of expression, fair process, and privacy. [Footnote 13: For instance, without prejudice to a Party's law, adopting or maintaining a regime providing for limitations on the liability of, or on the remedies available against, online service providers while preserving the legitimate interests of right holder.]  3. Each Party shall endeavour to promote cooperative efforts within the business community to effectively address trademark and copyright or related rights infringement while preserving legitimate competition and, consistent with	

- custody of suspect goods, and of materials and implements relevant to the act of infringement, and, at least for trademark counterfeiting, documentary evidence, either originals or copies thereof, relevant to the infringement. (Article 12)
- an intellectual property right committed on a commercial scale, the judicial authorities may order, in accordance with domestic law, the precautionary seizure of property of the alleged infringer, including the blocking of its bank accounts and other assets. To that end, the judicial authorities may order the communication of relevant bank, financial or commercial documents, or access to other relevant information, as appropriate.

Civil Enforcement Legal Costs

Criminal

Each Party shall provide that its authorities have the authority to require the applicant, with respect to provisional measures, to provide any reasonably available evidence in order to satisfy themselves with a sufficient degree of certainty that the applicant's right is being infringed or that such infringement is imminent, and to order the applicant to provide a security or equivalent assurance sufficient to protect the defendant and to prevent abuse. Such security or equivalent assurance shall not unreasonably deter recourse to procedures for such provisional measures. (Article 12)

Each Party shall provide for criminal procedures and penalties to be

Each Party shall provide that its judicial authorities, where appropriate, shall have the authority to order, at the conclusion of civil judicial proceedings concerning the enforcement of intellectual property rights, that the prevailing party be awarded payment by the losing party of legal costs and other expenses, as provided for under that Party's law.

Each Party shall provide for criminal procedures and penalties to be applied

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Enforcement: Offences	related rights piracy on a commercial scale. For the purposes of this Section, acts carried out on a commercial scale include at least those carried out as commercial activities for direct or indirect economic or commercial advantage.  2. Each Party shall provide for criminal procedures and penalties to be applied in cases of wilful importation and domestic use, in the course of trade and on a commercial scale, of labels or packaging:	
Criminal Enforcement: Camcording	3. A Party may provide criminal procedures and penalties in appropriate cases for the unauthorized copying of cinematographic works from a performance in a motion picture exhibition facility generally open to the public. (Article 23)	
Criminal Enforcement: Penalties	For offences specified in paragraphs 1, 2, and 4 of Article 23 (Criminal Offences), each Party shall provide penalties that include imprisonment as well as monetary fines12 sufficiently high to provide a deterrent to future acts of infringement, consistently with the level of penalties appltrtrnbsp;ied for cr imes of a corresponding gravity.  ((Article 24)	For offences specified in paragraphs 1, 2 [CA: insertion of camcording
Seizure,	1. With respect to the offences specified in paragraphs 1, 2, 3, and 4 of Article 23 (Criminal Offences) for which a Party provides criminal procedures and penalties, that Party shall provide that its competent authorities have the authority to order the seizure of suspected counterfeit trademark goods or pirated copyright goods, any related materials and implements used in the commission of the alleged offence, documentary evidence relevant to the alleged offence, and the assets derived from, or obtained directly or indirectly through, the alleged infringing activity.  2. Where a Party requires the identification of items subject to seizure as a prerequisite for issuing an order referred to in paragraph 1, that Party shall not require the items to be described in greater detail than necessary to identify them for the purpose of seizure.  3. With respect to the offences specified in paragraphs 1, 2, 3, and 4 of Article 23 (Criminal Offences) for which a Party provides criminal procedures and penalties, that Party shall provide that its competent authorities have the authority to order the forfeiture or destruction of all counterfeit trademark goods or pirated copyright goods. In cases where counterfeit trademark goods and pirated copyright goods are not destroyed, the competent authorities shall ensure that, except in exceptional circumstances, such goods shall be disposed of outside the channels of commerce in such a manner as to avoid causing any harm to the right holder. Each Party shall ensure that the forfeiture or destruction of such goods shall occur without compensation of any sort to the infringer.  4. With respect to the offences specified in paragraphs 1, 2, 3, and 4 of Article 23 (Criminal Offences) for which a Party provides criminal procedures and penalties, that Party shall provide that its competent authorities have the authority to order the forfeiture or destruction of materials and implements predominantly used in the creation of counterfeit trademark goods or pirated copyright goods and, at	goods and pirated copyright goods are not destroyed, the competent authorities shall ensure that, except in exceptional circumstances, such goods hall be disposed of outside the channels of commerce in such a manner as to avoid causing any harm to the right holder. Each Party shall ensure that the forfeiture or destruction of such goods shall occur without compensation of any sort to the infringer.  4. With respect to the offences specified in paragraphs 1, 2 and 3 of Article 24.1 (Criminal Offences) for which a Party provides criminal procedures and penalties, that Party shall provide that its competent authorities have the authority to order the forfeiture or destruction of materials and implements predominantly used in the creation of counterfeit trademark goods or pirated copyright goods and, at least for serious offences, of the assets derived from, or obtained directly or indirectly, through the infringing activity. Each Party shall ensure that the forfeiture or destruction of such materials, implements, or assets shall occur without compensation of any sort to the infringer.  5. With respect to the offences specified in paragraphs 1, 2 and 3 of Article 24.1 (Criminal Offences) for which a Party provides criminal procedures and penalties, that Party may provide that its judicial authorities have the authority to order:  a) the seizure of assets the value of which corresponds to that of the assets
Criminal Enforcement: Ex Officio Enforcement	Each Party shall provide that, in appropriate cases, its competent authorities	Each Party shall provide that, in appropriate cases, its competent authorities may act upon their own initiative to initiate investigation or legal action with respect to the criminal offences specified in paragraphs 1, 2 and 3 of Article 24.1 (Criminal Offences) for which a Party provides criminal procedures and penalties.]
Border Measures: Provision of Information	Each Party shall permit its competent authorities to request a right holder to supply relevant information to assist the competent authorities in taking the border measures referred to in this Section. A Party may also allow a right holder to supply relevant information to its competent authorities. (Article 15)	[EU: Article 25.1 – Provision of Information from the Right Holder Each Party shall permit its competent authorities to request a right holder to supply information that may reasonably be expected to be within the right holder's knowledge to assist the competent authorities in taking the border measures referred to in this Article. Each Party also allow a right holder to supply such information to its competent authorities.] [Canada opposed]
Border Measures: Scope	export shipments under which:	1. Each Party shall adopt or maintain procedures with respect to import [EU: and export] shipments under which a right holder may request its competent authorities to suspend the release of, or detain goods suspected of infringing

- (b) where appropriate, a right holder may request its competent authorities to suspend the release of suspect goods.
- A Party may adopt or maintain procedures with respect to suspect in-transit goods or in other situations where the goods are under customs control under which:
- its customs authorities may act upon their own initiative to suspend the release of, or to detain, suspect goods; and (b) where appropriate, a right holder may request its competent authorities
- to suspend the release of, or to detain, suspect goods. (Article 16)
- Each Party shall include in the application of this Section goods of a
- L. Eaul rary snail include in the application of this Section goods of a commercial nature sent in small consignments.

  2. A Party may exclude from the application of this Section small quantities of goods of a non-commercial nature contained in travellers' personal luggage (Article 14)
- in trk (CA. For the purposes of this Article, goods infiniging an intellectual property right shall at least include goods that are subject to footnote 14 of Article 51 of the Agreement on Trade-Related Aspects of Intellectual Property Rights.] [EU: notably in respect of:
- (a) trademark;
- (b) copyright:
- (c) geographical indication; and (d) design.]
- [EU: 2. Each party may enable such procedures to be made in respect of goods which involve infringements of other intellectual property rights.] 3. Each Party shall adopt or maintain procedures with respect to import [EU: and export] shipments under which its competent authorities may act upon and export; snipments under which its competent authorities may act upon their own initiative to suspend the release of, or to detain goods suspected of infringing an IPR [EU: notably in respect of those listed in paragraph 1.]
  [EU: 4. For the purposes of this provision:

  (a) "Import shipments" means shipments of goods brought into the territory of the parties from a place outside that territory, excluding goods that have
  - been cleared for home consumption; (b) "Export shipments" means shipments of goods which are to be taken from

  - the territory of the parties to a place outside that territory.] [CA: 4. Each Party may exclude from the application of the above provisions small quantities of goods of a non-commercial nature contained in travellers' personal luggage or sent in small consignments.]

## Border Measures: Application by the Right Holder

- Each Party shall provide that its competent authorities require a right holder that requests the procedures described in subparagraphs 1(b) and 2(b) of Article 16 (Border Measures) to provide adequate evidence to satisfy the competent authorities that, under the law of the Party providing the procedures, there is prima facie an infringement of the right holder's intellectual property right, and to supply sufficient information that may reasonably be expected to be within the right holder's knowledge to make the suspect goods reasonably recognizable by the competent authorities. The requirement to provide sufficient information shall not unreasonably deter recourse to the procedures described in subparagraphs 1(b) and 2(b) of Article 16 (Border Measures).
- Each Party shall provide for applications to suspend the release of, or to detain, any suspect goods7 under customs control in its territory. A Party may provide for such applications to apply to multiple shipments. A Party may provide that, at the request of the right holder, the application to suspend the release of, or to detain, suspect goods may apply to selected points of entry and exit under customs control.
- 3. Each Party shall ensure that its competent authorities inform the applicant within a reasonable period whether they have accepted the application. Where its competent authorities have accepted the application, they shall also inform the applicant of the period of validity of the application.
- A Party may provide that, where the applicant has abused the procedures described in subparagraphs 1(b) and 2(b) of Article 16 (Border Measures), or where there is due cause, its competent authorities have the authority to deny suspend, or void an application. (Article 17)

1. Each Party shall provide that its competent authorities require a right holder that requests the procedures described in Article 25.2 to provide adequate evidence to satisfy the competent authorities that, under the law of the Party providing the procedures, there is prima facie an infringement of the right holder's intellectual property right, and to supply sufficient information that may reasonably be expected to be within the right holder's knowledge to make the suspect goods reasonably recognisable by the competent authorities. The requirement to provide sufficient information shall not unreasonably deter recourse to the procedures described in Article 25.2. 2. Each Party shall provide for applications to suspend the release of, or to detain goods suspected of infringing an IPR listed Article 25.2, [EU: under customs control in its territory][CA: to suggest alternate wording]. The competent authorities may provide for such applications to apply to multiple shipments. Each Party may provide that, at the request of the right holder, the application to suspend the release of, or to detain suspect goods may apply to selected points of entry and exit under customs control.

3. Each Party shall ensure that its competent authorities inform the applicant

- within a reasonable period whether they have accepted the application.
  Where its competent authorities have accepted the application, they shall also nform the applicant of the period of validity of the application. 4. A Party may provide that, where the applicant has abused the procedures
- described in Article 25.2, or where there is due cause, its competent authorities have the authority to deny, suspend, or void an application.

## Border Measures: Security

Each Party shall provide that its competent authorities have the authority to require a right holder that requests the procedures described in subparagraphs 1(b) and 2(b) of Article 16 (Border Measures) to provide a reasonable security or equivalent assurance sufficient to protect the defendant and the competent authorities and to prevent abuse. Each Party shall provide that such security or equivalent assurance shall not unreasonably deter recourse to these procedures. A Party may provide that such security may be in the form of a bond conditioned to hold the defendant harmless from any loss or damage resulting from any suspension of the release of, or detention of, the goods in the event the competent authorities determine that the goods are not infringing. A Party may, only in exceptional circumstances or pursuant to a judicial order, permit the defendant to obtain possession of suspect goods by posting a bond or other security. (Article 18)

Each Party shall provide that its competent authorities have the authority to require a right holder that requests the procedures described in Article 25.2 to provide a reasonable security or equivalent assurance sufficient to protect the defendant and the competent authorities and to prevent abuse. Each Party shall provide that such security or equivalent assurance shall not unreasonably deter recourse to these procedures. [CA: A Party may provide that such security may be in the form of a bond conditioned to hold the defendant harmless from any loss or damage resulting from any suspension of the release of, or detention of, the goods in the event the competent authorities determine that the goods are not infringing. A Party may, only in exceptional circumstances or pursuant to a judicial order, permit the defendant to obtain possession of suspect goods by posting a bond or other security.]

## Border Measures Determination Infringement

Each Party shall adopt or maintain procedures by which its competent authorities may determine, within a reasonable period after the initiation of the procedures described in Article 16 (Border Measures), whether the suspect goods infringe an intellectual property right. (Article 19)

- Each Party shall provide that its competent authorities have the authority Learly strain provide that its competent authorities have the authority to order the destruction of goods following a determination referred to in Article 19 (Determination as to Infringement) that the goods are infringing. In cases where such goods are not destroyed, each Party shall ensure that, except in exceptional circumstances, such goods are disposed of outside the channels of commerce in such a manner as to avoid any harm to the right holder.
- In regard to counterfeit trademark goods, the simple removal of the trademark unlawfully affixed shall not be sufficient, other than in exceptional
- cases, to permit release of the goods into the channels of commerce.

  3. A Party may provide that its competent authorities have the authority to impose administrative penalties following a determination referred to in Article 19 (Determination as to Infringement) that the goods are infringing. (Article 20)

Each Party shall adopt or maintain procedures by which its competent authorities may determine, within a reasonable period after the initiation of the procedures described in Article 25.2, whether the suspect goods infringe an intellectual property right.Article 25.6 – Remedies 1. Each Party shall provide that its competent authorities have the authority

- Article 25.5 that the goods following a determination referred to in Article 25.5 that the goods are infringing. In cases where such goods are not destroyed, each Party shall ensure that, except in exceptional circumstances, such goods are disposed of outside the channels of commerce in such a manner as to avoid any harm to the right holder. 2. In regard to counterfeit trademark goods, the simple removal of the
- trademark unlawfully affixed shall not be sufficient, other than in exceptional cases, to permit release of the goods into the channels of commerce. Each Party may provide that its competent authorities have the authority to impose administrative penalties following a determination referred to in Article 25.5 that the goods are infringing

br / s intellectual property right, and to supply sufficient information that may reasonably be expected to be within the right holderlink rel=

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